NATIONAL ARTS.gov

Office of the Inspector General Semiannual Report to Congress October 1, 2024 – March 31, 2025

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MESSAGE FROM THE INSPECTOR GENERAL

During this semiannual reporting period, the National Endowment for the Arts (NEA) Office of Inspector General (OIG) completed the Congressionally mandated NEA financial statement audit for fiscal year (FY) 2024, and a performance audit of the Georgia Council for the Arts. We also collaborated with the NEA on the follow-up process required by the Office of Management and Budget, leading to corrective actions on eight OIG recommendations by the NEA and awardees during this period. Additionally, we resolved all hotline complaints received during the semiannual reporting period.

I applaud the NEA and the OIG staff for continuing to press forward and effectively work together to deliver our respective missions in a high-quality manner. The value-added work that the NEA and OIG accomplished this period is due to their commitment, leadership, and effectiveness; while helping to ensure integrity, excellence, and value in the delivery of NEA's mission.

Ron Stith

Ron Stith, CPA Inspector General

NATIONAL ENDOWMENT FOR THE ARTS

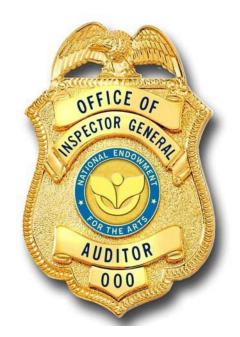
Established by Congress in 1965, the National Endowment for the Arts (NEA) is an independent federal agency that funds, promotes, and strengthens the creative capacity of our communities by providing all Americans with opportunities for arts participation. The NEA partners with state arts agencies, regional arts organizations, local leaders, other Federal agencies, and the philanthropic sector to help deliver its mission. The NEA issues approximately 2,400 grants, with more than 60 percent issued to small and medium sized organizations and approximately 34 percent funding activities in high-poverty communities. As part of its mission, the NEA's activities support bringing meaningful arts experiences to all Americans, helping to ensure that everyone in the country has the opportunity to live artful lives.

OFFICE OF THE INSPECTOR GENERAL

The Inspector General Act of 1978, as amended (IG Act), established 74 Offices of Inspectors General (OIGs) across the Federal government, including the NEA. The NEA OIG's mission is to help ensure the efficiency, effectiveness, integrity, and equity of NEA's programs and operations. In pursuit of its mission, the NEA OIG conducts or oversees audits of NEA and award recipient programs and operations, reviews and responds to existing or proposed legislation and regulations affecting the NEA, and maintains open communication with NEA Heads and the Congress. To accomplish our objectives for these audits, the NEA OIG consists of the Inspector General (IG), the Assistant Inspector General for Audit, an Audit Manager, two Auditors (one auditor position vacant), and funding for contract audit support as needed for Congressionally mandated audits, such as the annual Financial Statement and Information Systems audits. The NEA OIG also receives investigative and legal support when needed through Memorandums of Understanding (MOUs) with the Department of Education OIG.

On October 14, 2008, Congress passed the IG Reform Act of 2008, which enhanced the independence of IGs and created the Council of Inspectors General on Integrity and Efficiency (CIGIE). CIGIE's mission is to support the continuing professional education of OIG staff, collaborate between the IGs to address overarching issues, and report the results of OIG work collectively to taxpayers, Agency Heads, and the Congress.

Each OIG is required to prepare a semiannual report summarizing the activities of its office for the six-month periods ending March 31 and September 30 each year. We send each semiannual report to the NEA Chair and members of the National Council on the Arts. The NEA Chair is required to prepare a Final Report of Action responding to the semiannual report. Finally, the NEA is required to send these reports to its appropriating and authorizing Congressional committees by May 31 and November 30 of each year.



AUDITS AND RELATED ACTIVITIES

Completed Reports

FY 2024 Audit of the National Endowment for the Arts Financial Statements, Report No. A-25-01

The Accountability of Tax Dollars Act of 2002 requires the OIG or an independent external auditor, as determined by the Inspector General, to annually audit the agency's financial statements. We contracted with Williams Adley & Co. – DC, LLP to perform the audit. The FY 2024 Financial Statement Audit report was issued November 14, 2024, and resulted in an unmodified opinion. The audit did not identify any findings.

Performance Audit of the Georgia Council for the Arts, Report No.OIG-25-01

We conducted a performance audit of the Georgia Council for the Arts (Council) for the period of October 1, 2020 through September 30, 2023. During this audit period, the NEA closed three Council awards totaling \$3,806,963 in NEA funds, and \$6,603,495 in total reported costs. One award included \$507,900 in additional funding from the Coronavirus Aid, Relief, and Economic Security (CARES) Act, and another included \$904,000 in additional funding from the American Rescue Plan (ARP) Act.

Based on our review, we determined the Council generally complied with award criteria and met program requirements of each award. However, we identified opportunities for improvement in the Council's subrecipient notification policies and procedures, suspension and debarment policies and procedures, and panelist conflict of interest processes. Additionally, we identified two subaward cost findings that resulted in \$3,360 in questioned costs. Because one of these findings was related to ARP funds, we identified a \$1,560 potential refund due to the NEA.

We provided six recommendations to address these issues – four to the Council and two to the NEA. We believe these recommendations, if implemented, will help ensure the Council meets Federal and NEA requirements and better manages its awards.

Audit Resolution and Corrective Actions

At the beginning of the reporting period, there were eleven open recommendations from the prior semiannual report. During this reporting period, we issued six new recommendations, and we reviewed agency and awardee corrective actions that enabled us to close eight recommendations – leaving nine open recommendations at the end of this reporting period – March 31, 2025. Corrective actions are in process by the NEA to address the remaining open recommendations.

Reports Issued with Questioned Costs

There was one report issued with \$3,360 in questioned costs during the reporting period (see Table 1 page 7).

Reports Issued with Recommendations that Funds Be Put to Better Use

There were no reports issued with recommendations that funds be put to better use during the reporting period (see Table 2, page 8).

Reports Issued with Recommendations Open for More Than 180 days

As of March 31, 2025, there were three reports with eight recommendations open for more than 180 days. The NEA has concurred with the findings and recommendations and submitted corrective action plans to implement these recommendations (see Table 4, page 10).

Audits and Other Activities Planned or In-Process

In March 2025, we completed a risk-based analysis of NEA awardees and solicited input from NEA employees to develop an audit plan for calendar year 2025. The resulting plan includes seven awardees to audit, with a total award value of \$26,447,310, and five audits mandated by the Congress. As of March 31, 2025, there were two awardee audits in process that we expect to complete by the end of September 30, 2025. The following is a summary of the objectives of the two audits in process.

Performance Audit on Selected Awards to the Michigan Arts & Culture Council (MACC), formerly known as the Michigan Council for the Arts and Cultural Affairs

Performance Audit on Selected Awards to the Maryland State Arts Council (MSAC)

The objective of these audits is to determine whether the awardees':

• Financial management systems and recordkeeping comply with the requirements established by OMB and the NEA;

- Fulfilled Federal financial and compliance requirements, including any required cost share/match, set forth in the award documents; and
- Total project costs reported under the awards were reasonable, allocable, and allowable.

INVESTIGATIVE ACTIVITIES

The IG Act authorizes the NEA OIG to receive and investigate allegations of employee misconduct, fraud, waste, and abuse occurring within the NEA's programs and operations. Investigative activities tend to be reactive and initiated based on reports of possible fraud, ethics violations, and other issues of integrity, including possible wrongdoing referred by NEA employees, other government agency employees, and the public. Because we do not directly employ investigative staff, we relied on the Department of Education OIG to provide investigative support to us when needed via an MOU.

Criminal, Civil and Administrative Actions

Reported incidents of possible fraud, ethics violations, and other integrity issues can give rise to criminal, civil or administrative investigations. The IG Act requires the NEA OIG to refer matters to the U.S. Department of Justice whenever there are reasonable grounds to believe there has been a violation of Federal criminal law. We did not initiate any investigations during the semiannual period, and two investigations remained open at the end of the semiannual period. We did close one investigation during the semiannual period; however, we did not refer any matters to the Department of Justice.

Hotline

During this reporting period, the NEA OIG received and evaluated three hotline complaints. The evaluations enabled us to close all three complaints with no further action (see Table 5, page 11).

OTHER ACTIVITIES

Activities within the Inspector General Community

Activities that affect the IG community are typically coordinated by CIGIE. CIGIE holds monthly meetings to discuss with all IGs matters impacting the IG community, with each IG having a vote on matters that need to be decided. CIGIE also develops and delivers training for the IG community, and each OIG contributes a portion of its budget to support CIGIE operations.

CIGIE and each OIG updates Oversight.gov – a centralized website that provides a "one stop shop" – to report and obtain the results of the oversight work of all OIGs. Oversight.gov allows users to sort, search, and filter the site's database across agencies to find reports covering their areas of interest.

The Coronavirus Aid, Relief, and Economic Security (CARES) Act established the Pandemic Response Accountability Committee (PRAC) within CIGIE, with the mission of:

- Promoting transparency to the public on the government's coronavirus spending and the coronavirus response.
- Preventing and detecting fraud, waste, abuse, and mismanagement of that spending.
- Mitigating major risks that cut across government programs and agencies.

The government's coronavirus response included economic relief to individual citizens, loans for businesses, and support for hospitals and other medical providers, as well as economic relief for impacted businesses, industries, and state, local and tribal governments. The PRAC uses data, along with other law enforcement partners, to detect and combat fraud, waste, abuse, and mismanagement. The PRAC also hosts monthly meetings with OIGs of agencies that received CARES and American Rescue Plan Act funding. These meetings facilitate collaboration and coordination among the OIGs, NEA OIG included, to provide more efficient and effective oversight. The PRAC's coordinated, comprehensive approach to oversight helps the NEA OIG fulfill its Pandemic response accountability mission.

In addition, the CARES Act established the Special Inspector General for Pandemic Recovery to oversee spending of all government funds issued in response to the COVID-19 Pandemic in the United States.

Significant Management Decisions

Section 5(a)(11) of the IG Act requires that OIG disagreements with significant management decisions be reported in the semiannual report to Congress. Section 5(a)(12) of the IG Act also requires that any management decision changing their response to a significant resolved audit finding must be disclosed in the semiannual report. During this reporting period, the NEA OIG did not disagree with any management decisions, and management did not revise any earlier decisions on our audit recommendations.

Access to Information

Section 6(b)(2) of the IG Act requires the IG to report to the Agency head, without delay, if the IG believes that access to required information, records or assistance has been unreasonably refused or has not been provided. Section 5(a)(5) of the IG Act requires that reports to the Agency head about any refusal or delay in accessing records be summarized in the semiannual report. During this reporting period, the NEA OIG did not have a problem obtaining assistance or access to NEA records.

Review of Legislation and Regulations

Section 4(a)(2) of the IG Act requires that the OIG review and comment on proposed legislation or regulations relating to the Agency or affecting our operations. During this reporting period, we the NEA OIG did not review any proposed legislation.

Peer Review Activity

Section 989C of the Dodd-Frank Act contains additional semiannual reporting requirements pertaining to peer review reports. Federal IGs are required to engage in peer review activities

related to both their audit and investigative operations. Peer reviews are conducted on a threeyear cycle and evaluate an OIG audit organization's systems of quality control, in accordance with CIGIE's *Guide for Conducting External Peer Reviews of the Audit Organizations of Federal Offices of Inspector General.*

These guidelines are based on requirements in the Government Accountability Office's *Government Auditing Standards*. Federal audit organizations can receive a rating of pass, pass with deficiencies, or fail. Conforming to Section 989C, we are reporting the following information related to our peer review activities.

The National Labor Relations Board OIG conducted our most recent peer review for the threeyear period ending March 31, 2022. The audit peer review report was issued September 16, 2022, and concluded that our audit organization's system of quality control complied with Government Auditing Standards. We received a peer review rating of "pass with deficiencies". We have since completed and implemented our corrective action plan for the two deficiencies issued in the peer review report and submitted supporting documentation to CIGIE's Peer Review Committee.

We provided copies of the peer review report to the NEA Chairman, the National Council on the Arts, the CIGIE Chairman, and the CIGIE Audit Committee Chair. We also posted the report on our website at <u>www.arts.gov/about/inspector-general/reports/external-peer-reviews</u>. Our next peer review will be conducted by AmeriCorps OIG for the three-year period ending March 31, 2025.

OUTREACH AND AWARENESS

Website

We maintain an ongoing internet presence at <u>https://www.arts.gov/about/inspector-general</u> to inform NEA employees, awardees, and the public of our mission; and to post the results of our work, as required by the IG Act. During this semiannual reporting period, we reviewed our website content to ensure we included resources to assist the NEA and its awardees in achieving excellence in delivery of the NEA mission, through high quality stewardship of Federal award funding.

Consultations with the National Council on the Arts and Congress

The IG Act directs IGs to keep the Head of the Establishment and Congress fully and currently informed. For purposes of the IG Act, the National Council on the Arts (the Council) is the Head of the Establishment. The NEA IG provides periodic updates of its operations affecting the NEA as deemed necessary to the Council Chair and other Council members. Also, we provide semiannual reports summarizing NEA OIG work to the Council Chair, Council members, and copies of the reports are provided to the Congress.

TABLE 1: SUMMARY OF REPORTS ISSUED DURING THE REPORTING PERIOD

REPORT NO.	REPORT DATE	REPORT TITLE	QUESTIONED COSTS	FUNDS PUT TO A BETTER USE
A-25-01	November 15, 2024	NEA FY 2024 Financial Statement Audit	\$ 0	\$0
OIG-25-01	November 19, 2024	Performance Audit of Georgia Council for the Arts	3,360	0
TOTAL			\$3,360	\$0

TABLE 2: INSPECTOR GENERAL ISSUED REPORTS WITH RECOMMENDATIONTHAT FUNDS BE PUT TO BETTER USE

		NO. OF REPORTS	DOLLAR VALUE
А.	For which no management decision has been made by the commencement of the reporting period	0	\$0
B.	Which were issued during this reporting period	0	\$0
	For which a management decision was made during the reporting period	0	\$0
	i. Dollar value of recommendations that were agreed to by management	0	\$0
C.	- Based on proposed management actions	0	\$0
	- Based on proposed legislative action	0	\$0
	ii. Dollar value of recommendations that were not agreed to by management	0	\$0
D.	For which no management decision has been made by the end of the reporting period	0	\$0
E.	Reports for which no management decision was made within six months of issuance	0	\$0

TABLE 3: INSPECTOR GENERAL ISSUED REPORTS WITH QUESTIONED COSTS DOLLAR VALUE NO. OF QUESTIONED POTENTIAL

			DOLLAR	VALUE
		NO. OF	QUESTIONED	POTENTIAL
		REPORTS	COSTS	REFUNDS
Α.	For which no management decision has			
	been made by the commencement of	0	\$ 0	\$ 0
	the reporting period	-	· · ·	· · ·
В.	Which were issued during the reporting period	1	3,360	1,560
	Subtotals (A+B)	1	\$3,360	\$1,560
C.	For which a management decision was made during the reporting period	1	\$3,360	\$1,560
	i. Dollar value of the disallowed costs	1	\$3,360	\$1,560
	ii. Dollar value of the cost not disallowed	1	\$0	\$0
D.	For which no management decision was made by the end of the reporting period	0	\$0	\$0
Е.	Reports for which no management decision was made within six months of issuance	0	\$0	\$0

TABLE 4: REPORT RECOMMENDATIONS WITH CORRECTIVE ACTIONS NOT
COMPLETED WITHIN 180 DAYS

REPORT NO.	REPORT DATE	REPORT TITLE	OPEN RECOMMENDATIONS
A-20-01	October 30, 2019	Federal Information Security Modernization Act of 2014, Independent Auditor Report of the National Endowment for the Arts Information Security Program and Practices, Fiscal Year 2019	1
A-23-02	September 27, 2023	Federal Information Security Modernization Act of 2014, Independent Auditor Report of the National Endowment for the Arts Information Security Program and Practices, Fiscal Year 2023	2
A-24-03	July 31, 2024	Federal Information Security Modernization Act of 2014, Independent Auditor Report of the National Endowment for the Arts Information Security Program and Practices, Fiscal Year 2024	5
TOTAL OPEN RECOMMENDATIONS FOR MORE THAN 180 DAYS			8

TABLE 5: INVESTIGATIVE AND ADMINISTRATIVE ACTION DATA

CIVIL/CRIMINAL INVESTIGATIVE/ADMINISTRATIVE ACTIVITIES	NO. OF ACTIONS
Referrals to Prosecutors	0
Civil Settlements	0
Investigative Recoveries	0
Debarments/Suspensions	0
Administrative Actions	0
HOTLINE CONTACTS	NO. OF ACTIONS
Telephone Calls	0
Email	3
Website	0
Standard Mail	0
Referred by Other Sources	0
Referred to Other Sources	0
Included in the Audit Plan	0
Closed	3
Total Hotline Contacts	0
FREEDOM OF INFORMATION ACT REQUESTS	NO. OF ACTIONS
Requests Received	1
Requests Processed or Referred	1
Total Freedom of Information Act Requests	1

TABLE 6: SUMMARY OF INSPECTOR GENERAL REPORTING REQUIREMENTS

IG ACT REFERENCE	REPORTING REQUIREMENT	PAGE(S)
Section 4(a)(2)	Review of legislation and regulations	5
Section 5(a)(1)	Significant problems, abuses, and deficiencies	3
Section 5(a)(2)	Recommendations with respect to significant problems, abuses, and deficiencies	
Section 5(a)(3)	Prior significant recommendations on which corrective actions have not been completed	3&10
Section 5(a)(4)	Matters referred to prosecutive authorities	4
Section 5(a)(5)	Summary of instances where information was refused	5
Section 5(a)(6)	List of audit reports by subject matter, showing dollar value of questioned costs and funds put to better use	7-9
Section 5(a)(7)	Summary of each particularly significant report	2
Section 5(a)(8)	Statistical tables showing number of reports and dollar value of questioned costs	7-9
Section 5(a)(9)	Statistical tables showing number of reports and dollar value of recommendations that funds be put to better use	
Section 5(a)(10)	tion 5(a)(10) Summary of each audit report issued before this reporting period for which no management decision was made by the end of the reporting period	
Section 5(a)(11)	Significant management decisions	5
Section 5(a)(12)	Significant management decisions with which the Inspector General disagrees	5
Section 6(b)(2)	Access to information	5
Section 989CPeer Review – Sec. 989C of the Dodd-Frank Wall Street Reform and Consumer Protection Act (Public Law 111- 203) requires Inspectors General to include the results of any peer review conducted by another OIG during the reporting period; or if no peer review was conducted, a statement identifying the date of the last peer review.		5

OIG FUNCTIONS

WE PERFORM THE FOLLOWING FUNCTIONS:

<u>Performance Audits</u> are conducted to assess the efficiency, effectiveness, economy, and now equity of NEA programs, activities, and functions; provide information to responsible parties to improve public accountability; facilitate oversight and decision making; and initiate corrective actions as needed. These audits also consider compliance with applicable laws and regulations, and soundness of the internal organizational and operational controls.

Financial Audits provide an independent assessment of whether an entity's reported financial condition, results, and use of resources are presented fairly and in accordance with generally accepted accounting principles.

Investigations are conducted based on alleged or suspected fraud, waste, abuse or gross mismanagement, employee and contractor misconduct, and criminal and civil violations of law that have an impact on NEA programs and operations. The OIG refers matters to the U.S. Department of Justice whenever there are reasonable grounds to believe there has been a violation of Federal criminal law. The OIG also identifies fraud indicators and recommends measures to management to improve the Agency's ability to protect itself against fraud and other wrongdoing.

<u>Awareness Briefings and Bulletins</u> are presented to NEA management, staff, and awardees to promote greater knowledge and understanding of potential or actual conditions, vulnerabilities, opportunities for improvement, or loss prevention. Briefings may be used internally or with stakeholders in lieu of formal reports.

HELP PROMOTE INTEGRITY, ECONOMY AND EFFICIENCY REPORT SUSPECTED FRAUD, WASTE, ABUSE OR MISMANAGEMENT

NATIONAL ENDOWMENT FOR THE ARTS OFFICE OF INSPECTOR GENERAL 400 7TH STREET, SW WASHINGTON, DC 20024

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Complaints may be made anonymously. However, we would have no way of contacting you. Any information you provide will be held in confidence unless disclosure is required by law. Providing your name and means of communicating with you may increase our ability to investigate your complaint.